

Message Text

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44

ACTION EUR-25

INFO OCT-01 IO-14 ISO-00 EURE-00 CIAE-00 PM-07 H-03 INR-10

L-03 NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03 SS-20

USIA-15 ACDA-19 NEA-10 TRSE-00 SAJ-01 CU-04 AEC-11

AECE-00 OIC-04 OMB-01 DRC-01 /168 W

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P R 061507Z DEC 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC PRIORITY 9104

SECDEF WASHDC

INFO USMISSION NATO BRUSSELS

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY VIENNA

USMISSION GENEVA

S E C R E T BONN 17561

VIENNA FOR MBFR DEL: GENEVA FOR CSCE DEL

E.O. 11652: GDS

TAGS: PFOR, EEC, GW

SUBJECT: CSCE: CONFIDENCE BUILDING MEASURES

REF: (A) STATE 237463 (NOTAL), (B) BONN 17039 (NOTAL)

BEGIN SUMMARY. EMBOFF MADE THE POINTS IN DEPT'S GUIDANCE DEC 5 IN CONVERSATION WITH FONOFF OFFICIALS, WHO REACTED BY EXPRESSING BOTH APPRECIATION FOR REASSURANCES AND SOME SKEPTICISM REGARDING SPECIFIC FORM U.S. POSITION ON CBM'S MIGHT EVENTUALLY ASSUME. HIGHLIGHTS OF FRG REACTION, INCLUDING DRAFT ON TOPIC BEING PREPARED IN FONOFF, FOLLOW. END SUMMARY.

1. THRUST OF FONOFF OFFICIALS' CONCERN CENTERED ON WHAT HE INTEPRETED AS UNDUE U.S. EMPHASIS ON VOLUNTARY AND SECRET

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GENERAL CHARACTER OF CBM'S. FONOFF REP SAID BONN DID

NOT OPPOSE USE OF ILLUSTRATIVE LISTS BUT CONSIDERED THAT THERE SHOULD BE A MIXTURE OF OBJECTIVE AND SUBJECTIVE STANDARDS FOR CBM'S. ON OBJECTIVE SIDE, PARTICIPATING STATES SHOULD UNDERTAKE POLITICALLY BINDING COMMITMENT TO PRE-ANNOUNCE MANEUVERS OF AGREED SIZE, GEOGRAPHICAL AREA AND WITHIN AGREED TIME. STATES INVOLVED IN MANEUVER WOULD THEN DECIDE, SUBJECTIVELY, WHETHER PARTICULAR MANEUVER MEETS AGREED CRITERIA. GERMAN CONCEPT IS THAT OBJECTIVE AND SUBJECTIVE CRITERIA WOULD "MUTUALLY INFLUENCE EACH OTHER."

2. FONOFF REP SAID BONN HAS PREPARED DRAFT ON CBM'S REFLECTING BOTH OBJECTIVE AND SUBJECTIVE ELEMENTS, WHICH COULD BE ADDED TO PREAMBLE (U.S. NATO 4197) EARLIER TABLED BY FRG IN NATO; (SOME EC-9 REPS HAVE TOLD BONN THEY CONSIDER FRG DRAFT PREAMBLE TO BE TOO THIN). WHILE NOT YET IN FINAL FORM OR READY FOR TABLING, FRG DRAFT HAS BEEN DISCUSSED WITH FRENCH AND BRITISH AT GENEVA. FRENCH SAID THEY LIKED FRG APPROACH AND ADDED THAT QUAI IS ELABORATING SIMILAR CONCEPT. BRITISH ALSO REACTED FAVORABLY, WHILE SAYING THAT SUBJECTIVE ASPECTS LEFT TOO MUCH LEEWAY TO SOVIET.

3. FIRST PARA OF FRG DRAFT ENUMERATES THE THREE CBM'S; PRE-ANNOUNCEMENT OF APPROPRIATE MANEUVERS AND MOVEMENTS AND EXCHANGE OF OBSERVERS; (GERMAN REP REITERATED THAT FRG WILL NOT PRESS FOR MOVEMENTS). PARA 2 WOULD SET OUT THE AGREED OBJECTIVE CRITERIA. PARA 3 OF CURRENT DRAFT READS AS FOLLOWS:

BEGIN TEXT: THE PARTICIPATING STATES EXPRESS THEIR INTENTION TO NOTIFY IN ADVANCE (MANUEVERS AND MOVEMENTS) WHICH COMPLY WITH THE CRITERIA LISTED ABOVE. EACH STATE WILL DECIDE WITHIN ITS OWN COMPETENCE WHETHER THE ABOVE MENTIONED CRITERIA ARE FULFILLED. WHEN DOING SO, EACH STATE CONCERNED WILL BEAR IN MIND THAT ADVANCE NOTIFICATION (OF MANEUVERS AND MOVEMENTS) IN ACCORDANCE WITH THE CRITERIA SUBSCRIBED TO IS AN IMPORTANT BASIS FOR BUILDING CONFIDENCE AND REDUCING OF TENSION IN EUROPE...END TEXT

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4. COMMENT. FONOFF REP MADE CLEAR CONTINUED GERMAN CONCERN THAT U.S. WISHES ANY SUBSTANTIVE ASPECTS OF THE TWO MANEUVER CBM'S TO BE TREATED IN VIENNA, LEAVING RATHER HOLLOW THE TWO GENEVA CBM'S AND REDUCING SHARPLY THE MILITARY/SECURITY CONTENT OF CSCE.
HILLENBRAND

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